



MEMORANDUM

DATE: December 5, 2017

To: Honorable Mayor & City Council

CC: Dave Bennett, City Engineer/Director of Public Works; Monte Nelson, Police Chief; Chris Heineman, Community Planning and Development Director; Deb Little, City Clerk; Michelle Mahowald, Communications & Human Resources Manager; Teresa Jensen, Director of Library and Information Technology Resources; Chris Hood, City Attorney; Amy Bergemann, Administrative Assistant

From: Ben Martig, City Administrator

RE: "Supplemental Agenda Background Memo" for December 5, 2017 No.2.

Summary Report:

The following is an update on agenda items as supplemental background agenda information made available on Tuesday, December 5, 2017.

18. Consider Resolution Ordering the Improvement for the 2018 Division & Seventh Street Reconstruction and Washington Street Overlay.

Staff has attached a truck turning movement diagram that compares a 28 foot street width at the bumpout versus a 30 foot street width at the bumpout. From the truck turning movement diagram, the 30 foot street width at the bumpout will allow for the truck movement without it hopping up on the curb. With the 28 foot street width at the bumpout, the truck trailer will hop the curb at the NW and SW corner of Seventh Street and Washington Street.

19. Ord.994 Consider an Ordinance Enacting a City Identification Card Program in the Public Interest.

See attached redline ordinance with two strikethrough's added under Section 2-29 a1. The items related to removing the requirement of documentation to show proof of identity that it must be in English. This is proposed to be eliminated as many foreign identifications that will be used will include foreign language. Also, there is a provision to remove the requirement that proof of identity documentation must not be expired. The reasoning for this removal is that it is expected that some identification may be expired and that the initial requirement to verify their identity has presumably been vetted during the initial application for that ID. There are current examples where photo IDs may be expired but used as proof of identity for election purposes in combination with other documents proving current residency.

Staff also has submitted an updated PowerPoint presentation from last meeting. City Administrator Martig will be focusing on the slides that have been updated rather than the full presentation.

20. Resolution 2017-118 Consider Resolution Calling for Public Hearing on the Intention to Issue General Obligation Capital Improvement Plan Bonds and the Proposal to Adopt a Capital Improvement Plan for 2018-2022 Under Minnesota Statutes Section 475.521.

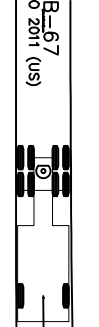
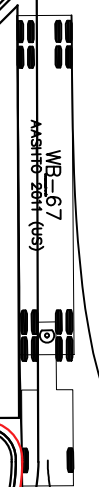
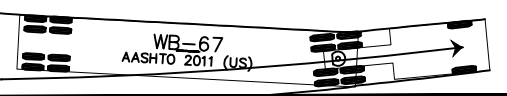
See attached summary PowerPoint presentation provided by Nick Anhut of Ehlers. Mr. Martig will be presenting as Mr. Anhut will not be attending this evening. He will be attending the January public hearing when more details will be provided.

WASHINGTON STREET

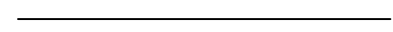



7TH STREET

DIVISION STREET



LEGEND

	30' F/F
	28' F/F

ORDINANCE NO. _____

AN ORDINANCE OF THE CITY OF NORTHFIELD ENACTING A CITY IDENTIFICATION CARD PROGRAM IN THE PUBLIC INTEREST

THE CITY COUNCIL OF THE CITY OF NORTHFIELD DOES ORDAIN THAT:

SECTION 1. Northfield Code, Chapter 2 – Administration, Article I. – In General, is hereby amended to include a new Division 3. – City Identification Cards, which shall read as follows:

DIVISION 3. – CITY IDENTIFICATION CARDS

Sec. 2-26. - Findings.

The City recognizes that many residents of the City of Northfield do not have adequate access to recognized forms of identification, and therefore may have difficulty obtaining services and participating in programs and activities from the City and local business. The City finds that the establishment of a City identification card program will aid the general welfare of the community and will be a positive and productive resource for all City residents to access services, programs and activities in the City.

Sec. 2-27. - Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

City means the City of Northfield.

City identification card means the City identification card issued by the City that displays the cardholder’s full legal name; date of birth; residence address; photograph; and an expiration date. The City identification card issued by the City shall provide the optional opportunity for the cardholder’s preferred name and gender identification including options for “male, female and non-binary (i.e., not identifying exclusively as either male or female or not having a gender).

Program administrator means the City Administrator or the City Administrator’s designee to issue and administer the City identification card, who may be an employee or department of the City.

Resident means a person who resides within the City corporate boundaries for a minimum of thirty (30) continuous days prior to applying for a City identification card and who presents proof of residency as specified in this Division.

Sec. 2-28. - Issuance and purpose of City identification card.

- (a) The program administrator is authorized to issue a City identification card to any resident who satisfies the application requirements set forth in this Division and pays the applicable fee.
- (b) The program administrator will cause the City identification card to be produced in a form to prevent unauthorized replication or counterfeiting.

- (c) A City identification card expires four years from the date of issuance. A person must surrender a City identification card when the card expires, or when the person no longer resides within City corporate boundaries, or when the person is no longer present within City corporate boundaries for a continuous period of 90 days.
- (d) The purpose of the City identification card is to provide a resident with a means to demonstrate residency within the City in order to access City programs, services, and activities, and to provide a means to substantiate a person's identity.

Sec. 2-29. - Application.

- (a) As provided in this section, the City Administrator may issue a City identification card to an applicant who under penalty of perjury submits a complete application, demonstrates proof of identity, demonstrates proof of residency within City corporate boundaries, and makes payment of the applicable fee.
 - (1) Proof of identity. An applicant must present a minimum of two of the following identity documents. At least one document, or two documents when taken together, must display a current photograph of the applicant and name, and must display the applicant's date of birth. A document that demonstrates the applicant's identity ~~must be in English,~~ must be an original or a copy certified by the issuing agency, ~~and the document must not be expired.~~ If the applicant's current legal name is different from the identity document, the applicant must submit proof of a lawful change of name.
 - a. Driver's license or identification card issued by any state in the U.S.;
 - b. Tribal driver's license or identification card;
 - c. Consular identification cards;
 - d. U.S. permanent resident card (commonly known as a "green card");
 - e. Birth certificate issued by any state, territory or possession of the U.S. (excluding hospital records/certificates and abstracts of birth);
 - f. U.S. certificate of birth abroad (FS-240, 545 or DS-1350);
 - g. U.S. passport or passport card;
 - h. Minnesota identification card;
 - i. Tribal or Bureau of Indian Affairs affidavit of birth;
 - j. Foreign passport (excluding passports from countries subject to Office of Foreign Assets Control (OFAC) sanctions);
 - k. U.S. Citizenship and Immigration Services (USCIS) Employment Authorization Card (EAC);
 - l. U.S. certificate of naturalization;
 - m. U.S. certificate of citizenship;
 - n. U.S. military DD-214;
 - o. U.S. military identification card (active duty, reserve or retired);

- p. Released offender identification from the Minnesota Department of Corrections (with photo); or
 - q. Photo identification card issued by the federal government of a foreign country (excluding countries subject to OFAC sanctions) that meets all of the following requirements:
 - (1) The issuing country authorizes the use of the card as an alternative to a passport for re-entry into the issuing country; and
 - (2) The card has a photograph of the applicant and the applicant's date of birth;
 - r. U.S. Social Security Administration card;
 - s. U.S. military dependent identification card;
 - t. U.S. Armed Forces driver's license;
 - u. U.S. Department of Veterans Affairs card;
 - v. U.S. Department of Justice inmate identification card;
 - w. U.S. Selective Service card;
 - x. W-2 form issued by an employer in any state, territory or possession of the U.S.;
 - y. Concealed carry permit issued by any state, territory or possession of the U.S.;
 - z. Medical insurance identification card;
 - aa. Professional license issued by any state, territory or possession of the U.S.;
 - bb. Bank card issued by a bank that does business in any state, territory or possession of the U.S.;
 - cc. Credit card issued by a bank that does business in any state, territory or possession of the U.S.;
 - dd. School identification (with photo) issued by a school in any state, territory or possession of the U.S.; or
 - ee. Marriage certificate issued by any state, territory or possession of the U.S.
- (2) Proof of residency. To establish residency, an applicant must present one of the following documents, which must include both the applicant's name and a residential address located within City corporate boundaries. An applicant may prove residency using documents bearing the name of a spouse if the applicant presents a certified copy of a marriage certificate.
- a. Utility bill (e.g., cable, cell phone, gas, electric) dated within the last 30 days;
 - b. Written verification confirming a minimum of 30 days of residency within the last 30 days issued by a Minnesota licensed homeless shelter;
 - c. Written verification issued by a hospital, health clinic or Rice/Dakota County social services agency confirming a minimum of 30 days of residency within the last 30 days;

- d. Local property tax statement or mortgage payment receipt dated within the last 30 days;
 - e. Bank account statement dated within the last 30 days;
 - f. Proof of current enrollment in a school located within City corporate boundaries;
 - g. Employment pay stub dated within the last 30 days;
 - h. Jury summons or court order issued by a State or Federal court dated within the last 30 days;
 - i. Federal or State income tax or refund statement dated within the last 30 days; or
 - j. Insurance bill (homeowner's, renter's, health, life or automobile insurance) dated within the last 30 days.
- (b) A minor may demonstrate residency through the residency of the applicant's parent or legal guardian if: (1) the applicant cannot produce any of the items set forth above; and (2) the parent or legal guardian satisfies the requirements for a City identification card. An application completed on behalf of a minor must be completed and signed by the minor's parent or legal guardian.
- (c) The City shall maintain only that data for the City identification card as required by applicable State law.

Sec. 2-30. - Implementation.

The program administrator or the administrator's designee is authorized to adopt rules and regulations consistent with this article or as necessary to issue and administer the City identification card. The City shall require applicants to sign and declare the information provided in their applications under penalty of perjury.

Sec. 2-31. - Fees.

An applicant for a City identification card must pay a fee in an amount to be set by the city council from time to time by resolution.

Sec. 2-32. - Acceptance by City departments.

- (a) When City identity or residency is required, a City department is authorized to accept a City identification card issued pursuant to this Article as lawful identification and lawful proof of residency within City corporate boundaries. The Northfield Police Department may also use other identification forms and processes as necessary to substantiate the identification of a person.
- (b) Other than to demonstrate identity and City residency, this Article is not intended to replace any other existing requirements for issuance of other forms of identification in connection with the administration of City benefits and services.

- (c) This section does not apply when:
 - (1) A Federal or State statute, administrative regulation or directive, or court decision requires the City to obtain different identification or proof of residency;
 - (2) A Federal or State statute or administrative regulation or directive preempts local regulation of identification or residency requirements; or
 - (3) Prohibited by the terms and conditions imposed on the City by a funding source.
- (d) Nothing in this section is intended to prohibit City departments from requiring additional information from a person to verify the person's current address or other information required by the department to fulfill the department's responsibilities.
- (e) No City department must accept a City identification card if the department reasonably believes that the City identification card is counterfeit, altered, or improperly issued to the cardholder; or the individual presenting the City identification card is not the individual to whom it was issued; or otherwise is determined not to be accurate identification.
- (f) In undertaking the adoption and enforcement of this ordinance, the City is assuming an undertaking only to promote the general welfare of its residents. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

Sec. 2-33. - Cardholder's responsibilities.

- (a) A cardholder must notify the program administrator within thirty (30) days of any change of name or change in address within the City. Upon receipt of notification and completion by the applicant/cardholder of the requirements contained in Section 2-29, a new City identification card will be issued.
- (b) If a cardholder no longer resides within City corporate boundaries or expects to reside outside the City corporate boundaries for a period of more than 90 consecutive days, the cardholder must surrender the City identification card issued under this Article by mailing the card to the program administrator with an acknowledgement of an intent to reside elsewhere.

Sec. 2-34. - Suspension and revocation of card.

A City identification card may be suspended or revoked by the program administrator for violation of rules and regulations adopted by the program administrator or for a violation of this article.

Sec. 2-35. - Counterfeit and fraudulent card.

It is a misdemeanor violation of this Code for any person or entity to do any of the following acts:

- (a) Knowingly presents false information to the City in the course of applying for a City identification card;
- (b) Alters, copies, or replicates a City identification card without the authority of the City; or
- (c) Uses the City identification card issued to another cardholder with the intent to cause a third person or entity to believe that the card user is the person to whom the card was issued.

Sec. 2-36—2-50. - Reserved.

SECTION 2: This Ordinance shall take effect on March 1, 2018 and at least thirty days after its publication.

Passed by the City Council of the City of Northfield, Minnesota, this ____ day of _____ 2017.

ATTEST:

City Clerk

Mayor

First Reading: _____
Second Reading: _____
Published: _____

VOTE: ___ POWNELL ___ COLBY ___ DELONG ___ NAKASIAN
 ___ NESS ___ PETERSON WHITE ___ ZWEIFEL



City Identification Program
December 5th, 2017

Background & Purpose

- Requested by community members.
- Recommended by Human Rights Commission.
- Many residents do not have adequate access to valid forms of identification.
- Therefore, they may have difficulty obtaining services and participating in programs and activities in the community.

Vision and Mission Statements

VISION

Northfield is an open, safe and welcoming community, recognized for its world-class colleges and historic riverfront downtown, and is dedicated to sustainably enhancing and preserving its vibrant culture, celebrated arts, strong economy, and an excellent quality of life where all can thrive.

MISSION

The City of Northfield works for the common good of our residents and businesses and the improvement of our community by providing excellent, innovative municipal services that carry out the City's vision for a high quality of life for all.

Strategic Plan (2018-2020)

- Diversity, Equity, Inclusion: *A Community that Welcomes Everyone.*
- Strategic Initiatives:
 - Develop equitable service access strategy
 - Develop and implement the Racial Equity Action Plan

Additional Reference

- “We intend that our City be a welcoming and safe place for people of all ethnicities, national origins, immigration status, gender and sexual identities and presentations, skin colors, religious or non-religious affiliations, ages, economic status, and abilities.” [City council Nov.15, 2016 resolution]

Legal Opinion

Legal Authority to adopt a City Identification Program

- Memo from City Attorney Hood – October 5, 2017
- Charter and Statutory Authority
 - No Statutory authority prohibiting a local unit of government from establishing a local ID card program.
 - State law does not specifically address a local ID program
 - Charter Section 2.2 – establishes the powers of the City
 - Charter Section 3.1, further provides that the “council shall exercise the legislative power of the city and determine all matters of policy.”
 - Charter, Section 9.1, provides that the “council shall have full authority over the financial affairs of the city.”
 - The Council, based upon the foregoing, has broad powers and discretion to legislate for the convenience and welfare of citizens and to appropriate funds for such purposes. This broad grant of authority is further bolstered by state statute Section 412.221, Subd. 32.

Data Practices

Data Collected for City Identification Program

- Records Retention and Management
 - City is required to complete and accurate record of all City transactions.
- Government Data
 - Data is covered by Minnesota Government Data Practices Act (MGDPA).
 - The general presumption of the MGDPA is that government data are public unless otherwise specifically classified by state or federal law.
 - Data proposed to be collected by the City as part of the program are presumed public and must be disclosed by the City to a requester upon a valid request within the timeframes specified in the MGDPA.

Application Requirements

- Proof of identity.
 - See ordinance for examples.
 - One must provide photo proof and date of birth proof.
- Proof of residency.
 - See ordinance examples.
 - Must include applicant's name and a residential address in the City.

Minimum Age & Expiration Term

Age

- No minimum age if requirements can be met.
- A parent may apply on behalf of a minor.
- A minor may apply without a parent.

Expiration

- 4-year term prior to expiration.

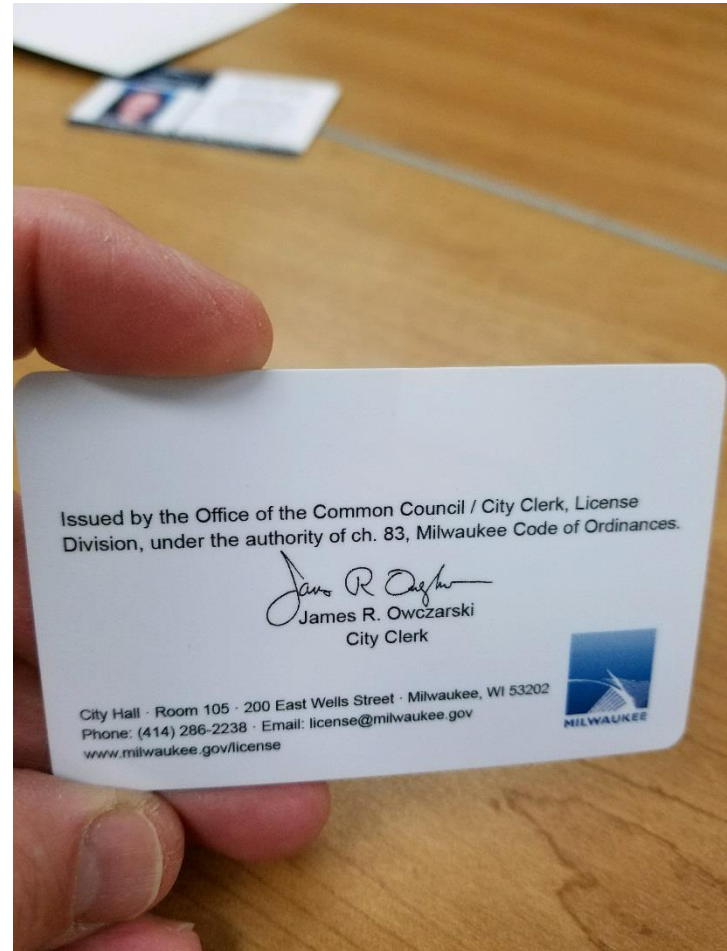
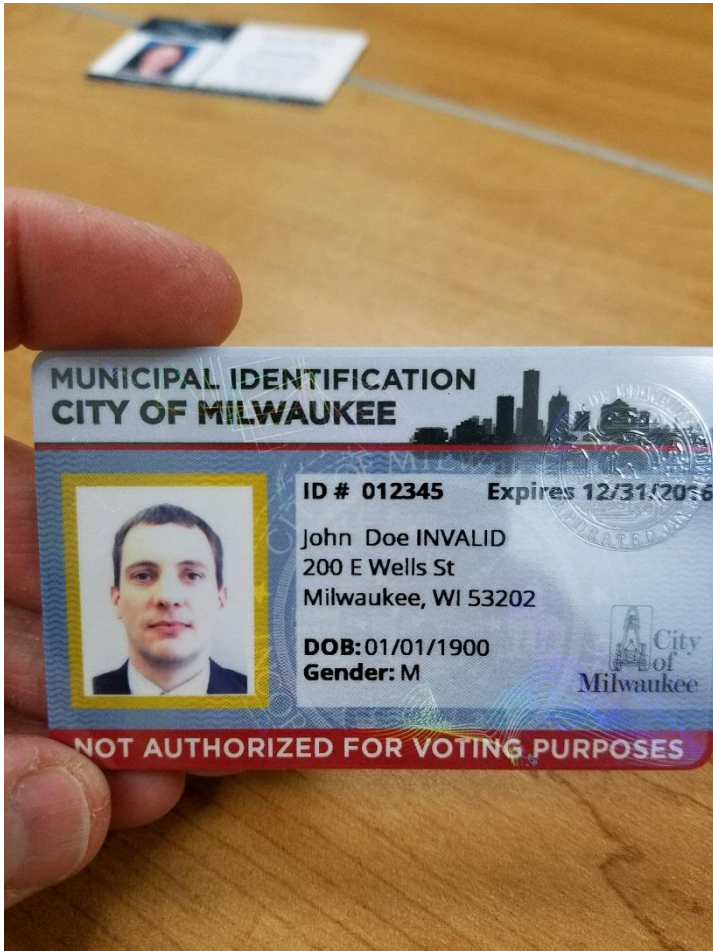
Information on Card

- Proposed by Human Rights Commission and reviewed by staff:
 - Full legal name
 - Preferred name
 - Gender Identification (Male, Female, Non-Binary, X)
 - *Removed "x" option as this is an "optional" feature and also "non-binary" fills similar purpose)*
 - Date of Birth
 - Residence Address
 - Photograph
 - Expiration Date
 - **Organ Donor (not allowed at this time)**
- Gender and preferred name are optional.

Redline Amendment in Supplemental Memo

- Section 2-29 a1.
 - Removed requirement of documentation must be in English.
 - Removed requirement that document must not be expired.

Card Example



Allowed Uses

City

- Verification of residency for city fees (ex: resident pool fee)
- “optional” feature to have library bar code.

Private (for some services determined by specific business)

- Banks
- Pharmacy
- Hospital
- Other

Prohibited Uses

- Elections
- Employment Verification
- Proof of ID to purchase alcohol or tobacco per MN Statutes 340A.503 Subd. 6
- Driving/Driver's License
- Possibly may be others.

Costs & Fees

- City currently has an identification card system used for employees (initial cost about \$10,000 including implementation and maintenance).
- Total system replacement in the future approximately \$8500 (not including annual maintenance fee).
- Pre-printed cards approximately \$.56/card
- Staffing implementation (not yet determined).
- Recommend fee to cover cost (under review but between \$10-20 is common)

Implementation

- City staff will deliver program per ordinance
- Tentative Service Delivery Implementation:
 - Library Receive Applications
 - “ramp up” initial program staffing.
 - Spanish speaking language alternative available
 - Designated special hours under review
 - Human Resources for Production
 - Mail when completed



Next Steps/Timeline

- ✓ November 21, 2017 – Council Discussion
- 1. December 5, 2017 – First Reading of Ordinance
- 2. December 12, 2017 – Second Reading of Ordinance
- 3. December 12, 2017 – Approve summary publication.
- 4. Staff work continues on implementation plan
- 5. Between January and February – Fee Resolution approved by Council.
- 6. March 1, 2018 - Ordinance effective date
- 7. Staff/Legal continue due diligence review (ongoing on implementation).
- 8. Goal for commencement of issuance first quarter of 2018 (end of March).

Discussion

- Council questions/discussion

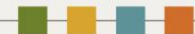


EHLERS
LEADERS IN PUBLIC FINANCE

2018 CIP Bonding Discussion

City of Northfield

December, 2017



New Financing

- **General Obligation Capital Improvement Bonds**
 - \$4 Million Fire Facility Financing estimate
 - Leased by NAFRS Joint Powers
 - NAFRS to cover construction period interest
 - 20 year amortization requested
 - \$228,097 is projected as average annual Northfield lease payment
 - Impacts 2019 levy
 - Subject to Council approval after Public Hearing and 30-day reverse Referendum
 - Public Hearing January 2, 2018
 - Estimated issuance in April, 2018 after construction bids are in



Refinancing

- 2012B Certificates – Public Safety Facility
 - \$6,280,000 issued for new police facility in 2012
 - Call date is 4/1/2018, balance of \$5 million
 - Average annual debt service is \$421,285
- City can authorize General Obligation CIP Bonds to refinance
 - Same process, but independent Public Hearing from NAFRS financing
 - Notice and Hearing authorize refinancing for levy savings purposes only
 - If approved, timing allows for two financings to be offered together to reduce overhead
 - Modest 3% savings projected under today's interest rate assumptions
 - Decision to execute dependent on market interest rates in 2018
 - Also opportunity to restructure payments to manage levy impacts

